

## CITY OF GREENVILLE BOND ADVISORY COMMITTEE MEETING #7 AGENDA

## Wednesday, October 8, 2014 5:30 p.m. City Hall Conference Room 337

- 1. Meeting Called to Order Chair Mitchell
- 2. Roll Call and Establishment of a Quorum Chair Mitchell
- 3. Review and Approval of September 24, 2014 Committee Meeting Summary Chair Mitchell
- 4. Review of 2004 Bond Advocacy Committee Process and Activities Phil Dixon
- 5. Overview of Tar River Legacy Plan Lamarco Morrison
- 6. Continued Discussion of Potential Committee Recommendations Chair Mitchell
- 7. Other Items of Discussion Chair Mitchell
- 8. Announcement of Next Meeting (October 22, 2014) Chair Mitchell
- 9. Adjournment Chair Mitchell

## **Bond Advisory Committee Directive**

To advise the City Council on the content, amount, timing, structure of an advocacy committee, and other relevant aspects of a voter bond referendum.



## CITY OF GREENVILLE BOND ADVISORY COMMITTEE MEETING SUMMARY

## Wednesday, September 24, 2014 5:30 p.m. City Hall Conference Room 337

### 1. Meeting Called to Order – Chair Mitchell

• Chair Mitchell called the meeting to order at 5:31 p.m.

### 2. Roll Call and Establishment of a Quorum – Chair Mitchell

- Chair Mitchell conducted roll call and it was determined a quorum was present.
- Members present when roll called: Kelly Barnhill, Ashley Breedlove, Bill Clark, Will Franklin, Dennis Mitchell, Michael Overton, Tony Parker, Tammy Perdue, Bianca Shoneman, Tee Steinberg, Jon Tart, and Terri Williams.
- Alberto Blanco and Tony Khoury arrived within 5 minutes of the meeting being called to order.
- Staff Present: Barbara Lipscomb, Chris Padgett, Bernita Demery, Gary Fenton, Kevin Mulligan, Merrill Flood, Dave Holec, Lamarco Morrison, and Chris Ivey

## 3. Review and Approval of September 10, 2014 Committee Meeting Summary – Chair Mitchell

- There was no discussion regarding the meeting summary. The meeting summary was approved as presented.
- 4. Discussion Regarding the Size of a Potential Bond Referendum Chair Mitchell
  - City Manager Lipscomb gave a brief summary of how the proposed \$28M bond package, which staff presented to City Council in May, was created.
  - Every 4 years Pitt County conducts a property revaluation. In 2012 a property revaluation resulted in a loss of valuation. The revenue neutral tax rate, the rate that would have provided the same revenue plus growth as compared to the previous year, would have been approximately \$.56, or a \$.04 increase from the \$.52 rate that was in place at that time. City Council decided to maintain the existing tax rate in lieu of adopting the revenue neutral rate, which effectively resulted in a \$.04 tax rate decrease from the revenue neutral rate.

- When staff was directed to develop a bond proposal in May 2014, the size of the proposal (\$28M) was directly linked to the \$.04 tax increase that would have resulted in a revenue neutral tax rate (i.e. the revenue that would be generated by a \$.04 tax rate increase would cover the annual debt service for a \$28M bond debt issuance).
- What has changed since staff initially developed the \$28M bond proposal is that City Council adopted a \$.02 tax increase as part of the FY 15 budget. \$.01 of this increase was to off-set revenue reductions associated with changes in City authority for collecting the privilege license tax; while the other \$.01 was to fund the new Facilities Improvement Plan.
- With the current tax rate at \$.54, the City is still below the previous revenue neutral level by \$.02 (which would equate to approximately a \$14M bond package).
- Chair Mitchell distributed a hand-out with a proposed \$14M bond package for the group to discuss.
- The question was asked how much can the citizens stand with regard to tax increases. If an additional \$.04 is added to the tax rate, how would we rank in the state compared to other cities? City Manager Lipscomb asked the group to remember to keep tax rates in perspective; as the revenue is determined by not only the rate, but also by the property valuation. For example, \$.01 in Greenville produces approximately \$600k, while the same \$.01 in Ashville, a City the same size as Greenville, produces twice as much.
- Some Committee members felt that more transformational projects related to economic development are needed to build the foundation for future tax base.
- 10<sup>th</sup> Street/Dickinson Avenue projects: it would be ideal to do enhancements now (at time of construction) instead of one or two years later when they would cost more and be more disruptive.
- The State is now spending approximately \$8M on improving Dickinson Avenue (b/w Reade and Memorial).
- City Attorney Holec spoke with Bond Counsel, at the Committee's request, and was told that the land acquisition for off-street parking on Dickinson Avenue (enhanced project 12) could not be combined with the other street improvements along Dickinson Avenue (project 3) in a potential bond question related to streets. It would have to be listed as a separate question to be included in any potential bond package. However, sidewalks, right-of-way signs, etc. could be included in a streets question.
- Chair Mitchell then asked if the group wanted to consider putting a dollar limit on a potential bond package. Mr. Barnhill made a motion to propose a \$14M bond package (2 cent increase) to City Council; however, if City Council would re-purpose \$.01 of the \$.02 tax rate increase that was included in the current year budget for bond debt service, he would propose a \$21M bond package. This motion was seconded by Ms. Perdue and passed 13 to 1. (Tony Khoury cast the dissenting vote).
- 5. Review of Committee Direction Provided at Previous Meeting on Potential Bond Projects – Chair Mitchell
  - Assistant City Manager Padgett provided a brief review of all projects presented during the 9/10/14 meeting; a revised table was distributed based on discussions during that meeting.

- Economic Development itself is not a specific topic allowed in potential bond questions; the Committee should focus on projects, not categories, and staff will work with bond council to develop potential questions that fit with the proposed projects.
- Mr. Flood provided a brief history/background on the W. 5<sup>th</sup> Street Streetscape project upon a request from Ms. Williams.

### 6. Discussion of Potential Committee Recommendations - Chair Mitchell

- With the decision to develop a \$14M bond package, Tammy Perdue proposed a streets program worth approximately \$10.6M (including debt issuance). This proposed program included:
  - Street Improvements \$4.5M
  - $10^{\text{th}}$  St. Connector \$1.5M
  - Dickinson \$2.4M
  - Sidewalks \$500K
  - W. 5<sup>th</sup> Streetscape \$1.5M
  - Debt Issuance \$208K
- This motion failed 5 to 9 (voting in favor of this program: Perdue, Mitchell, Williams, Barnhill, Overton)
- In follow-up discussion, some Committee Members who did not vote for the above program indicated they would vote for a potential \$10M streets program if the program was substantively modified.
- Will Franklin proposed an alternate Streets package consisting of the following:
  - Street Improvements \$7.9M
  - $10^{\text{th}}$  St. Connector \$1.75M
  - Dickinson \$2.45
  - Sidewalks \$500K
  - Debt Issuance \$200K
- Bill Clark amended the package to reduce the streets from \$7.9 M to \$5M, keeping the remaining items the same. The amended streets package, totaling \$9.9M, passed unanimously.

### 7. Other Items of Discussion – Chair Mitchell

- Tony Khoury proposed inviting Phil Dixon to present at the next meeting with regard to his experience on the advocacy group during the 2004 bond proposal.
- The vote was 7 to 6 in favor of adding Mr. Dixon to the agenda for the October 8<sup>th</sup> meeting. Mr. Clark left the meeting prior to the Committee voting on this motion.

### 8. Announcement of Next Meeting (October 8, 2014) – Chair Mitchell

• The next scheduled Committee meeting is October 8, 2014, at 5:30 p.m. in City Hall CR 337.

### 9. Adjournment – Chair Mitchell

• Chair Mitchell adjourned the meeting at 7:11 p.m.

# Summary of Bond Advisory Committee Actions to Date 10/3/2014

- The Committee voted to propose a \$14 million bond package (\$.02 tax rate increase) to City Council; however, if City Council would re-purpose \$.01 of the \$.02 tax rate increase that was included in the current year budget for bond debt service, the Committee would propose a \$21 million bond package.
- The Committee voted to propose a \$9.9 million Streets Program as follows:
  - 1. Street Improvements \$5.0 million Note: The original scope of this item was \$7.9 million, so the project list needs to be revised / scaled back.
  - 2. Sidewalks \$500,000 Note: The original scope of this item was \$2.135 million, so the project list needs to be revised / scaled back.
  - 3. 10th Street Connector Enhancements \$1.75 million *Note: Includes enhanced project option.*
  - 4. Dickinson Avenue Streetscape \$2.45 million Note: Does not include enhanced project option (i.e. parking improvements).
  - 5. Cost of Debt Issuance (2%) \$200,000