City Council Meeting February 8, 2018



Public Comment Period February 8, 2018



Item 1 Appointments to Boards and Commissions



New Business Public Hearings



Greenville

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Item 2

Ordinance to annex Parkside Bluffs, Section 2, Phase 1A, Lot 4 involving 3.329 acres located at the current terminus of Parkside Drive

General Location Map







Parkside Bluffs Sec. 2 Ph. 1A

Map Legend





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3.329 Acres







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Item 3

Ordinance requested by H.E. Whichard, Jr. to rezone 0.738 acres located at the southwestern corner of the intersection of East Arlington Boulevard and Red Banks Road from OR (Office-Residential [High Density Multi-family]) to CG (General Commercial).

General Location Map







Aerial Map (2016)







Survey





Existing Land







Activity Centers







Zoning Map







Future Land Use & Character Map



Horizons2026 Future Land Use

- PCOS Potential Conservation and Open Space

 UC Uptown Core

 UE Uptown Edge

 MUHI Mixed Use, High Intensity

 MU Mixed Use

 C Commercial

 OI Office and Institutional

 UN Uptown Neighborhood

 TNMH Traditional Neighborhood, Medium to High Density

 HDR Residential, High Density

 LMDR Residential, High Density

 UI University Institutional

 MC Medical Core

 MT Medical Transition
 - IL Industrial / Logistics





Future Land Use & Character Map













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Item 4

Ordinance requested by Porters Crossing Residential, LLC to rezone 1.416 acres located at the northeastern corner of the intersection of County Home Road and Old Fire Tower Road from OR (Office-Residential [High Density Multi-family]) to CG (General Commercial)

General Location Map







Aerial Map (2016)







Survey











Zoning Map







Future Land Use & Character Map



Horizons2026 Future Land Use

PCOS - Potential Conservation and Open Space UC - Uptown Core UE - Uptown Edge MUHI - Mixed Use, High Intensity MU - Mixed Use C - Commercial OI - Office and Institutional UN - Uptown Neighborhood TNMH - Traditional Neighborhood, Medium to High Density TNLM - Traditional Neighborhood, Low to Medium Density HDR - Residential, High Density LMDR - Residential, Low to Medium Density UI - University Institutional MC - Medical Core MT - Medical Transition IL - Industrial / Logistics





Future Land Use & Character Map



Zoning Map







Spot Zoning

Burden is on the local government to establish reasonableness in approving the request



Factors for determining reasonableness:

- Size of area and particular characteristics
- Relation to comp plan
- Degree of change in uses between current and proposed zoning
- Relative harm and/or benefit to the owner(s), neighborhood and community



Future Land Use & Character Map



Horizons2026 Future Land Use

PCOS - Potential Conservation and Open Space UC - Uptown Core UE - Uptown Edge MUHI - Mixed Use, High Intensity MU - Mixed Use C - Commercial OI - Office and Institutional UN - Uptown Neighborhood TNMH - Traditional Neighborhood, Medium to High Density TNLM - Traditional Neighborhood, Low to Medium Density HDR - Residential, High Density LMDR - Residential, Low to Medium Density UI - University Institutional MC - Medical Core MT - Medical Transition IL - Industrial / Logistics







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Item 5

Ordinance requested by South Creek Development, LLC to rezone 5.727 acres located along the northern right-of-way of Old Fire Tower Road and 225 +/- feet west of County Home Road from CG (General Commercial) to OR (Office-Residential [High Density Multi-family])

General Location Map







Aerial Map (2016)





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Survey





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Existing Land Use



Existing Land Use









Zoning Map






Future Land Use & Character Map



Horizons2026 Future Land Use







Future Land Use & Character Map



Zoning Map



Map Legend



Greenville

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Item 6

Ordinance requested by Tracey M. Mason to rezone 0.3566 acres located along the northern right-ofway of East 10th Street and adjacent to The Davis Apartments from RA20 (Residential-Agricultural) to CG (General Commercial)

General Location Map







Aerial Map (2016)







Survey





Existing Land





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Zoning Map







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Future Land Use & Character Map







Future Land Use & Character Map

Zoning Map









Other Items of Business February 8, 2018





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Item 7 Request by Umberto G. and Angela D. Fontana for a voluntary annexation agreement with the City of Greenville for the purpose of obtaining sanitary sewer from Greenville Utilities Commission for property located between Highway 33 East and the Tar River and adjacent to Moss Bend Subdivision

General Location Map











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Survey





The Greenville Utilities Commission Charter requires prior authorization by City Council for sanitary sewer connections and extensions outside of the City's ETJ.

Voluntary annexation into the city is a requirement of sanitary sewer connection.





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Staff recommends granting permission to the petitioner to connect to sanitary sewer in connection with the submission of a voluntary annexation agreement for acceptance by city council

Item 8 Discussion of Imperial Tobacco Site Development Proposals





Imperial Tobacco Site





Imperial Tobacco History

- Imperial Tobacco Processing Plant built in early 1900's; abandoned 1978
- Local Developer plans for redevelopment in 2007-2008
- Main structure burned in April 2008
- Code violations & financial hardship led property owner to
- ² sell to City in 2012

- EPA Brownfields Cleanup in Fall 2016 (\$400K)
- City purchased adjacent properties for \$360,000 bringing site to more than 8 acres



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Why do this project?

- Market rate apartments and workforce housing diversifies residential stock Uptown
- Development brings professional, retail, and service jobs Uptown
- Retail serves surrounding neighborhood
- Additional public parking

- Public Interests identified and met
- Proposed infrastructure better connects West Greenville to GTAC and Uptown District
- Development expected to facilitate revitalization in surrounding area
 - Puts city owned property on good company®

3



Attracted First-Rate Developers

1. Armada Hoffler

- Based out of Virginia Beach, VA
- Master Developer for Town Center
 VA Beach
- · Would purchase entire site upfront
- Develop entire site



2. Hallmark-Seacoast

- <u>Hallmark</u> based out of Columbus, OH; <u>Seacoast</u> out of Mount Pleasant, SC
- Master Developer for a Mixed Use Complex in Youngstown, OH
- Would purchase site in phases
- Develop entire site



3. The Keith Corporation

- Based out of Charlotte, N.C.
- Developed Movement Mortgage
 Headquarters in Lancaster County, SC
- Purchase office pad site only
- Develop office component only.



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The Keith Corporation

Public-Private Partnership

- Construct office building only
- Three, 6-month due diligence
 options
- Proposed to purchase parcels at higher value - \$298.6K





Hallmark – Seacoast

- 2 public-private partnerships to date.
 Worked on 1 project together
- Willing to discuss how to integrate public interests
- Strong financial strength of principals with track record of financing projects
- Firms currently work together on at least 1 project

 Phased purchase of property as development ready (\$2.075m)





Armada Hoffler

- 26 public-private partnerships to date
 - 1 in N.C. Durham
- References public interests in response, stated support for affordable housing
- Publicly traded company with strong access to capital to fund the development.
- Strong track record of previous projects, many of larger scale

 Willing to purchase entire site all at once for \$2.2M





Post Solicitation

DFI was contacted by a broker to communicate a hotel developer has interest in a development pad on Imperial Site.

• This could aid a master development partner in building a hospitality component, activating the site and achieving the goal of economic development.

The Hallmark/Seacoast team provided an overture to take on obligation to build a surface parking for the Sidewalk project; if the City would deed the property over to the Hallmark/Seacoast ownership.

 The City staff previously met with Hallmark/Seacoast to explore parking alternatives for Sidewalk project. The Hallmark/Seacoast team did not wish to alter the agreement as it complicated financing.



Additional Information

1. Armada Hoffler

- A . Phillip Randolph award recipient for minority/women employment:
 - 89% non-management
 - 23% management
- Supports diversity by employment during construction
- Want to develop the entire site
- If scope and/or timing changes, would withdraw

2. Hallmark-Seacoast

- Will lead with office by discussing with the Keith Corp
- Seacoast Communities female CEO
- University Edge is comprised of approximately 85% of minorities
- Will make effort to use local consultants, vendors, and subcontractors
- Will provide phasing flexibility to ensure a long-term partnership

3. The Keith Corporation

- Expressed desire to work with and utilize local vendors and subcontractors
- Will invite local vendors and subcontractors to submit proposals
- Will make effort to include minority & women owned businesses
- Approximately 33% of staff is in minority group



1

Questions?

Item 9 Presentation of Comprehensive Parking Study Final Report





Findings and Recommendations





Presented by: Michael Connor WALKER PARKING CONSULTANTS







Existing City Owned and Operated Off-Street Parking Inventory

Existing City Owned and Operated Off-Street Parking

											Inventory
Facility Name	Block #	2-hr	ADA	Leased	Reserved	Metered	City Staff	EV	15-min	Total Supply	/
Courthouse	12			28						28	
Greene Street Lot	15		4				68			72	
Blount Harvey Lot	17	12	1	13	2					28	
Roses Lot	18	8	2	10						20	
Harris Lot	18		1	31						32	
Merchants Lot	24	7		10						17	
4th St. Parking Deck	25		7	129		42	60	2		240	
Five Points Plaza Lot	30	104	5							109	
Edwards Lot	31		1	27	2				1	31	
Georgetown Lot	32		2			19			2	23	LEASED
Hodges Lot	32		2			33			2	37	LLASLU
Public Off-Street Total		131	25	248	4	94	128	2	5	637	PARKING Is
% of Total		21%	4%	39%	1%	15%	20%	0%	1%	100%	ONLY





ONLY

TOWING



Existing Weekday Peak Daytime Block by Block and System-wide Operational Surplus or Deficit

Parking Type	Supply	Effective Supply	Peak Occupancy Hour (2:00 PM)	Peak Hour Surplus/ <mark>(Deficit)</mark>
On-Street	657	591	435	156
Public Off-Street	637	573	421	152
Public Subtotal	1,294	1,165	856	309
ECU Off-Street	1,307	1,176	836	340
Private Off-Street	2,100	1,890	986	904
Total	4,701	4,231	2,678	1,553
Occupancy Rate			57.0%	
Effective Occupancy Rate			63.3%	
Existing On-Street Turnover and Duration Surveys

		Parked Duration										Potential	Parked	Duration	uration Vehicle/				
Restriction	Inventory	1-hr.	2-hrs.	3-hrs.	4-hrs.	5-hrs.	6-hrs.	7-hrs.	8-hrs.	9-hrs.	10-hrs.	11-hrs.	Hours	Vehicles	Number / % Used	of Stay (hrs.)	Space Turnover		
2-hr	402	810	245	104	67	29	22	21	16	22	10	7	4,422	1,353	2,807 63%	2.1	3.4		
30-min	14	35	7	4	2	0	1	0	0	0	0	0	154	49	75 49%	1.5	3.5		
Metered	29	54	12	11	9	1	3	1	2	2	0	0	319	95	211 66%	2.2	3.3		
Unrestricted	184	89	37	14	19	13	7	16	11	12	8	22	2,024	248	1,018 50%	4.1	1.3		
Reserved	13	10	6	3	2	1	1	0	0	0	0	0	143	23	50 35%	2.2	1.8		
Total Supply	657	998	307	136	99	44	34	38	29	36	18	29	7,062	1,768	4,161 59%	2.4	2.7		
Vehicles parked beyond posted duration																			
Parking Duration in 30-min., 2-hour, and Metered On-Street Spaces																			
1000																			
900																			
	800																		
		25% of all vehicles in 30 min, 2-hr., and metered on street																	
	700	spaces parked longer man 2 hours. In form, mose																	
	600	-	vehicles consumed 54% of consumed parked time and 34% of total potential parked times.																
	500	_																	
		400																	
	400																		
	300		_		(
	200																		
	100																		
	0												_						
		1-h	nr.	2-hrs.	3-	hrs.	4-hrs		5-hrs.	6-ł		7-hrs.	8-hrs	s. 9-h	rs. 10-hrs.	11-hrs.			
								■ 2-	∙hr ∎3	0-min	Mete	ered					6		



Future Surplus/Deficit (0-3, 3-5, and 5+ Years)

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Recommendations - Parking Roles and Responsibilities



- There is no single department or individual that is responsible for the coordination of all these activities.
 - The public parking program has reached a level of cost and operational complexity where this informal form of management and oversite is no longer sufficient.
 - It is recommended that the City create a champion of parking. One person should have responsibility for leading the City's parking mission, comprehensively overseeing all elements of the parking system.
- Position should be in located in within Financial Services / Collections Department but with additional administrative support.

Recommendations - Parking Management

- E-Tag program should be terminated with current tag/permit holders given six months' notice prior to cancellation.
- Parking Enforcement Even with existing handheld ticket issuance devices, the City should dedicate a minimum of two PEO to cover Uptown.
- LPR Enforcement Given the importance of enforcement the city should accelerate the purchase of this technology until other improvements to the parking program have been initiated.
- Leased Parking The City needs to reexamine/reduce the size of this program as the demand for short-term visitor parking has increased.
- The **fines for parking violations** are the lowest in the region and should be increased incrementally and only as necessary to encourage compliance. However, first time offenders would continue to receive a warning.



- Recommendations On-Street Meter Expansion Program

- The City has employed curbside **parking meters** at 29 spaces, with the vast majority on Reade Street between 5th Street and Cotanche Street.
- To improve distribution of parking demand and to encourage compliance with posted restrictions the meter **program should be expanded**.
- Hours of parking management and operations should extend beyond 5 PM Monday through Friday to 8 PM Monday through Friday.



Recommendations -Employee Permit Lots vs. Transient/Visitor Parking



- Through the leasing of parking spaces in specific lots and the E-Tag permit program the City has limited the flexibility of these parking assets.
- Four peripheral parking facilities, Courthouse, Greene Street, a portion of the 4th Street Garage, and the rear portion of Five Points Plaza, should be used for employee permit parking.

Recommendations - Install Gate Access Control Systems



- Recommendations Off-Street Meter Program & Parking Enterprise Fund

- "When Appropriate" install multi-space parking meters in Four Points Plaza Lot
- The City should **create a parking enterprise fund** as was envisioned by the City Code (Section 10-2-203).
- All departments that have a role and responsibility in policy development, planning, operations, maintenance, and finance would "charge" associated time and material expenses to the parking enterprise fund.
- Cost and revenues should be tracked and published with the cost of day-to-day operations and management if only to **remind the public of the true cost** of the City public parking program.



Recommendations -Parking Management Action Plan

	FY2018		FY2019				FY2020			FY2021				FY2022			
Task	Q3	Q4	Q1	Q2	Q3 (Q4	Q1	Q2 G	3 Q4	Q1	Q2	Q3	Q4	Q1 G	2 Q	3 Q	4
Create and Formalize Community-based Parking Task Force																	
Create and Maintain a formal Parking Enterprise Fund																	
Create and Retain Parking Manager Position																	
Procure and Initiate LPR Enforcement Program																	
Commit to Fixed/Dedicated Parking Enforcement in Uptown	_																
Terminate with Six-Month Notice E-Tag Program																	
Perform Surveys of Parking System Performance																	
Introduce Control Gates in 4th St. Garage																	
Eliminate/Reduce Leased Spaces in Core Lots																	
Initiate and Evaluate Phase I Meter Expansion Program																	
Extend Hours of Parking Operation/Management to 8 p.m.																	
Introduce Control Gates in Greene St. Lot																	
If Warranted Introduce Control Equipment/Gates in																	
If Warranted Initiate/Evaluate Phase II Meter Program																	

Item 10 Report on plan for allowing alcohol on the Town Common





Town Common Planning Sale or Consumption of Alcohol



Simplified Application Process for Customer





Vision: Activate Town Common

- Weddings
- Convention and Visitor Bureau to offer as outdoor meeting space
- Dinners, movies, concerts









Where are we now?

 Current policy allows for scheduling of non-profit events that include the sale of alcohol







Where are we going?

- 2. Private use of Town Common will allow the consumption of alcohol, if served
 - Not sold
 - No BYOB
- Weddings, outdoor business meeting, special events







Where else are we going?

- 3. Explore Private Entertainment
 - To promote venues and schedule performances
 - To further activate the Town Common









Recommended Changes

- Amendments to Noise
 Ordinance 12-5
 - Limits 2 permits per month at single location
 - No consecutive weekends
- Policy and Procedures Update



 March 2018-Staff to recommend changes



Questions

Item 11 Resolution of support for modification on Greenville Boulevard near Peoples Baptist Church and Greenville Christian Academy



City Manager's Report February 8, 2018



Comments from Mayor and City Council February 8, 2018



City Council Meeting February 8, 2018

